

**OFFICE OF THE POLICE AND CRIME COMMISSIONER
FOR HUMBERSIDE
DECISION RECORD**

Decision Record Number **DR09/2026**

Title: **3230-2025 – Clough Road Biomass Project**

Executive Summary:

The Public Sector Decarbonisation Scheme provides grants for public sector bodies to fund heat decarbonisation and energy efficiency measures. Phase 3 of the Public Sector Decarbonisation Scheme is making available £1.8 billion of grant funding over the financial years 2022/23 to 2025/26. The funding has been allocated through multiple application windows, with Phase 3c being the third and final instalment of this phase. The scheme is managed by the Department for Energy Security and Net Zero (DESNZ) and is delivered by Salix Finance, a DESNZ non-departmental public body. Phase 3 is part of over £2.8 billion total government investment on upgrading public sector buildings between the 2020/21 and 2025/26 financial years. Phase 3 of the Public Sector Decarbonisation Scheme follows Phases 1 and 2, which provided £1.075 billion in grants over the financial years 2020/21 and 2021/22. Phase 3a, the first Phase 3 application window, launched in October 2021 and is providing funding over the financial years 2022/23 to 2024/25. The second Phase 3 application window, Phase 3b, opened and closed to applications in October 2022 and is providing funding over the financial years 2023/24 to 2024/25.

Decision of the PCC

Approved.

Background Report: Open

There is no requirement for the contents of this Decision Record to be closed. However, some background attachments have been removed due to commercially sensitive information.

Police and Crime Commissioner for Humberside

I confirm I have considered whether I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with my code of conduct.

Any such interests are recorded below.

The above decision has my approval.

Signature



Date 03/03/2026

**POLICE AND CRIME COMMISSIONER
FOR HUMBERSIDE**

SUBMISSION FOR: DECISION

OPEN

Title: 3230-2025 – Clough Road Biomass Project

Date: 10/02/2026

1. Executive Summary

The Public Sector Decarbonisation Scheme provides grants for public sector bodies to fund heat decarbonisation and energy efficiency measures. Phase 3 of the Public Sector Decarbonisation Scheme is making available £1.8 billion of grant funding over the financial years 2022/23 to 2025/26. The funding has been allocated through multiple application windows, with Phase 3c being the third and final instalment of this phase. The scheme is managed by the Department for Energy Security and Net Zero (DESNZ) and is delivered by Salix Finance, a DESNZ non-departmental public body. Phase 3 is part of over £2.8 billion total government investment on upgrading public sector buildings between the 2020/21 and 2025/26 financial years. Phase 3 of the Public Sector Decarbonisation Scheme follows Phases 1 and 2, which provided £1.075 billion in grants over the financial years 2020/21 and 2021/22. Phase 3a, the first Phase 3 application window, launched in October 2021 and is providing funding over the financial years 2022/23 to 2024/25. The second Phase 3 application window, Phase 3b, opened and closed to applications in October 2022 and is providing funding over the financial years 2023/24 to 2024/25.

2. Recommendations

1) For the Office of the Police and Crime Commissioner of Humberside to approve and sign the attached (separately) call-off contract for the SALIX Biomass Project at Clough Road Police Station for a period of 120 months commencing from the 1st March 2026 with AMP Clean Energy Ltd.

2) For the Office of the Police and Crime Commissioner of Humberside to review and approve the attached (separately) Single Tender Action (STA) for the SALIX Biomass Project at Priory Road Headquarters with AMP Clean Energy Ltd.

3. Background

Clough Road

The Humberside Joint Estates Service (HJES) have been successful in securing funding from the SALIX 3C Public Sector Decarbonisation Funding Scheme. The proposed project and contract will look to replace the non-operational biomass boiler at Clough Road Police Station with a model that is fit for purpose that meets the heat requirements of the building. The Salix 3c programme duration is for 2 years ending March 31st 2026, at which point funding will no longer be available to draw down. Given the change in direction at such a late date away from

Air Source Heat Pumps, time pressures have taken president therefore the only route to market would be through a Single Tender Action (STA).

The proposed route to market was the Yorkshire Purchasing Organisation (YPO) Dynamic Purchasing System (DPS) (reference: 1080) for the provision of renewable biomass and related services. Following a call for competition, two out the eleven suppliers on the DPS submitted a bid, expressing an interest in the tender opportunity.

Both tender submissions were evaluated in accordance with the YPO DPS evaluation criteria. The panel felt that the submission provided by AMP Clean Energy Ltd represented the most economically advantageous tender. A breakdown of how each organisation scored can be found below:

Award criteria	Weighting	AMP Clean Energy Ltd	Flush Energy Ltd
Quality	40%	23.30%	25.39%
Cost	60%	60.00%	08.38%
Total	100%	83.30%	33.78%

Priory Road

The most cost-effective solution for the decarbonisation of the Priory Road site heating system has been identified as a heating unit, in the form of a biomass boiler to be situated in a stand-alone unit. This is a capital purchase, as HP will own the asset outright.

Attempts to locate a suitable framework on which to award the contract for this purchase failed to find anything, and as such, we plan to direct award to AMP, who were the successful supplier in a recent tender on the 1080 YPO framework for the lease of the biomass unit at Clough Road.

Costings

Clough Road

The lease cost for the provision of a biomass boiler, supply of fuel and maintenance services for a 10yr period is £1,144,003.71 with a one-off cost for removal of the existing boiler at £225,000.00 equating to £1,369,003.71.

Priory Road

The cost of the installation of the biomass boiler is £317,000 with ongoing supply of fuel and maintenance equating £821,640 over a 10yr period. This totals to £1,138,640 for the duration of this arrangement.

4. Options

The Humberside Police Procurement Team investigated several high-profile framework agreements such as:

- Crown Commercial Services (CCS)
- Eastern Shires Purchasing Organisation (ESPO)
- Yorkshire Purchasing Organisation (YPO)
- North Eastern Purchasing Organisation (NEPO)

The Yorkshire Purchasing Organisation was the only route to market that offered the ability to lease services back from potential suppliers' liability and risk remains with the supplier to keep the asset fully operational.

For budget certainty a fixed price per Kwh priced is offered with regular evaluation to track performance of the asset. This is the most advantageous approach to risk management, commercial certainty and best value.

5. Financial Implications

The kWh charge for the heat will be a revenue cost and will replace the budgeted spend on gas to the site. The ancillary works are capital in nature, and as such, eligible for claiming from the Salix grant. If the total eligible costs for the grant exceed the available grant, the spend will be covered by the existing estates capital budget.

6. Legal Implications

This procurement requirement has been conducted in accordance with the YPO DPS (Ref:1080) and Public Contract Regulations 2015. The form of contract is based on the call-off terms and conditions of the YPO DPS.

7. Driver for Change/Contribution to Delivery of the Police and Crime Plan

This fits with Aim 3 Effective Organisations with the Contribute to achieving net Zero Carbon emissions for our area, supporting improvements to environmental sustainability within policing and community safety objective.

8. Equalities Implications

The Public Sector Equality Duty (PSED) is contained within section 149 of the Equality Act 2010. It requires us to have due regard to the three aims of the duty:

- Eliminate unlawful discrimination, harassment, victimisation, and any other conduct prohibited by the Act;
- Advance equality of opportunity and foster good relations between people who share a protected characteristic and people who do not share it; and
- Foster good relations between people who share a protected characteristic and those who do not.

The PSED helps to ensure that the goods and services we procure are accessible to and meet the diverse need of all users to ensure that no one group is disadvantaged

During the procurement process, HJES undertook an Equality Impact Assessment as part of the pre-procurement considerations. The initial outcome of the assessment indicated there was low to no impact of project on any of the protected characteristics.

9. Consultation

Consultation has been conducted with the following parties:

Humberside Police Procurement Team
Joint Estates Service (JES)
Humberside Police Information Governance
Humberside Police Insurance Manager
Humberside Police Health and Safety Manager
Humberside Police Business Continuity Officer

10. Media information

The Humberside Police Procurement Team feel there is no media information required to be delivered as part of this contract.

There are several mandatory public notices that will need publishing in accordance with the Public Contract Regulations 2015 on the Central Digital Platform (CDP) operated by the Home Office. Please note that these notices can only be published once the contract has been signed.

11. Background documents

Not included due to commercially sensitive information

12. Publication

Open

13. DPIA considered

The Data Processing Impact Assessment was considered as part of the pre-procurement phase of this requirement. The outcome of the screening process determined that a full Data Processing Impact Assessment was not required however that a Security Standards Agreement would need to be included and signed by the supplier as part of the contract.