

**OFFICE OF THE POLICE AND CRIME COMMISSIONER  
FOR HUMBERSIDE  
DECISION RECORD**

Decision Record Number: **DR05/2026**

Title: **Restorative Justice commissioning 2026 - 2028**

**Executive Summary:**

This paper outlines the case for commissioning restorative justice, known as RJ in two stages, covering a 24-month period:

- Stage 1: Criminal Justice service - Via request for quotation process, service is co located in criminal justice partners, namely Out of Court Disposal, Probation and Prisons.
- Stage2: Community Coordinators -Via a direct grant award to community safety teams to take a victim centred, restorative approach to ASB related, high street crime, violence and burglary across areas of high demand and priority.

Commissioning the service enables the provision of high standard of support to victims within Humberside, in compliance with Ministry of Justice terms and conditions. This directly supports the Police and Crime Plan in delivering services for victims and the most vulnerable.

**Decision:**

That the request to commission RJ via 2 stages, including request for quotation (RFQ), for criminal justice and a direct grant award for community safety teams be approved for the duration of April 2026 to March 2028.

**Background Report:** OPEN

**Police and Crime Commissioner for Humberside**

I confirm I have considered whether or not I have any personal or prejudicial interest in this matter and take the proposed decision in compliance with my code of conduct. Any such interests are recorded below.

The above request has my approval.

**Signature**



**Date 18/02/2026**

**POLICE AND CRIME COMMISSIONER  
FOR HUMBERSIDE**

**SUBMISSION FOR: DECISION**

**OPEN**

**Title:** Restorative Justice Commissioning 2026 - 2028

---

**1. Executive Summary**

This paper outlines the case for commissioning restorative justice, known as RJ in two stages, covering a 24-month period:

Stage 1: Criminal Justice service - Via request for quotation process, service is co located in criminal justice partners, namely Out of Court Disposal, Probation and Prisons.

Stage 2: RJ Community Coordinators -Via a direct grant award to community safety teams to take a victim centred, restorative approach to ASB related, and high street crime, violence and burglary across areas of high demand and priority.

Commissioning the service enables the provision of high standard of support to victims within Humberside, in compliance with Ministry of Justice terms and conditions. This directly supports the Police and Crime Plan in delivering services for victims and the most vulnerable.

**2. Recommendation**

That the request to commission RJ via 2 stages, including RFQ for criminal justice and a direct grant award for community safety teams be approved for the duration of April 2026 to March 2028.

**3. Background**

- 3.1. Restorative justice (RJ) puts victims and those harmed by crime or conflict at the centre of the justice process and simultaneously offers those responsible for the harm to take responsibility and enter a restorative dialogue, enabling all affected by a particular incident to play a part in repairing the harm and finding a positive way forward. There are multiple points in the criminal justice system where the process can be applied, from out of court disposals (OoCD), targeted delivery within criminal justice agencies, through to the pre- and post-sentence stages
- 3.2. When delivered effectively RJ gives people harmed by crime the opportunity to explain and express the impact of harm upon them, to seek a person-centered resolution from the offender, or to play a part in agreeing a restorative or reparative, community-based activity. Restorative Justice seeks to hold offenders to account and enable them to face the consequences of their actions and the impact it has had on others with the aim of further preventing the harmful behaviour going forward
- 3.3. Providing RJ services is a requirement of the Ministry of Justice (MoJ), grant. RJ is a victim-focused method of holding offenders directly accountable to their victims for the crime or anti-social behaviour, a low volume but a high impact service.
- 3.4. The commissioning intention is to increase the investment in the service and realise new opportunities that meet stakeholder priorities, such as anti-social behaviour, high street crime

and burglary. The aim is to enhance service access and realise increased volume of RJ intervention across Humberside.

- 3.5. There are several local and national rationales which support this commissioning approach:
- A later than expected announcement of funding from the MoJ resulted in Humberside OPCC expiring the existing RJ contract. As such there is an opportunity to rethink the service orientation and meet stakeholder priorities.
  - The OPCC have been consulting with key stakeholders on future the service requirements and there is appetite within criminal justice and community safety teams to deliver a bespoke and co located service to increase service uptake.
  - There is a two-year commitment to budget from the MoJ, which gives commissioners only 2 years to contract, making the opportunity less desirable for full open tender.
- 3.6. In light of the above Humberside OPCC have consulted with Procurement. They have proposed an approach which negates the requirement to publish full open tender under existing standing orders, a two staged approach which is collaborative commissioning exercise with key stakeholders:
- Separate lot areas across Police, Probation and Prison.
  - Supported partnership to develop specification and market development
  - Support from key stakeholders to evaluate tenders
  - Separate budgets for separate lots
  - Separate grants and grant management approaches post tender for each lot
- 3.7. **Stage 1:**
- 3.7.1. Lot 1 - Criminal Justice. The National Probation service have agreed to invest within the service and incentivise referrals and have co located workforce in probation and prison settings. An intense focus on burglary and violent crime.
- 3.7.2. Lot 2 - Victim Awareness Session (VAS) and Out of Court Disposal (OoCD). This service is further enhanced by Out of Court Disposals (OoCD), which have presented significant opportunities for more contemporary approaches to managing victim expectations through community resolution and conditional cautioning. This pathway provides opportunity for interventions to divert offenders and raise awareness of the impact of crime and offending upon victims, whilst seeking to restore the harm from a victim led approach, RJ being central to this process.
- 3.8. **Stage 2:**
- 3.8.1. RJ Community Coordinators. A geographical single point of contact for RJ, taking a victim focussed approach and providing proactive and assertive outreach with both victims and offenders, to address and restore harm in association with ASB related crime within high streets and known local hot spot areas.
- 3.8.2. Assess and triage victim referrals, provide support to vulnerable victims of ASB (criminal and non-criminal), to include visits to those victims in their homes or community and the arrangement of support services and delivery of mediation where appropriate.
- 3.8.3. Visit named perpetrators who are suspected to be responsible for offences of anti-social behaviour (both criminal and non-criminal), to find solutions which are restorative and provide victim awareness.
- 3.8.4. Be an advocate for RJ, work within local communities to prevent ASB incidences through a range of initiatives such as ward walks, taking part in multi-agency days in relation to community ASB issues, developing community wide problem-solving initiatives.

#### 4. Options and Risks

##### 4.1. Option 1 - Do nothing - don't fund.

This option is not recommended as it places Humberside at risk of not meeting demand and identified gaps, emerging risk areas, resulting in absence of resilience, and a loss of opportunity for enhancing service provision across Humberside, impacting on delivery of the police and crime plan.

##### 4.2. Option 2 - Commission the service as detailed across stage 1 and 2.

This option is recommended. The funding for this service comes direct from the MoJ victims grant and there is a reputational risk for the office if RJ is not commissioned.

This option allows the OPCC to capitalise on the funding opportunity to provide additional resilience, supporting partnerships to meet identified risk areas, bringing increased service provision, additional resource and contemporary evidence-based interventions to the Humber region, meeting identified needs and gaps in service provision.

#### 5. Financial Implications

Should Option 1 be agreed then there is a requirement to fund for an additional 24 months.

Proposed Contract Duration	Contract Value £
Criminal Justice	100,000
Community Coordinators	120,000

#### 6. Legal Implications

The approach to market will be undertaken by request for quotation (RFQ). To meet Contractual Procedural Rules (CPR'S') all grants and opportunities must be advertised and listed upon the central digital platform (CDP). Police procurement support has been secured to ensure that the process is governed and legal.

#### 7. Equalities Implications

An Equality Impact Assessment was undertaken to support commissioning decision and procurement process.

#### 8. Consultation

- There is frequent consultation with stakeholders across police, probation and community safety partnerships. This has included:
- OoCD scrutiny, discussion on the options for future opportunities for the RJ service. We are confident in the direction in which stakeholders which to progress, by way of diversion and OoCD.
- Stakeholder discussion at the Rope Walk (June 2025) with ASB teams and community safety partnership leads. Leading to a collaboration across partners to support the partnerships in a restorative approach to high street crime.
- Consultation with lived experience, facilitated by Ingeus in September 2025, as part of future commissioning exercise, giving feedback and insight into pathways and approaches and a bespoke offer within probation and prison settings.

**9. Media information**

Opportunities for re launch considering connection into OoCD and conditional cautioning and tackling ASB.

**10. Background documents**

None.

**11. Publication**

Open.

**12. DPIA considered**

Consulted with Mike Richmond. Full DPIA for supplier once preferred bidder is identified.